SEP 0 4 2001 Hitchcock & Hicks

ATTORNEYS AT LAW COPPER QUEEN PLAZA P.O. BOX 87



PERRY L. HICKS COPPER QUEEN PLAZA P.O. BOX 87
TELEPHONE (520) 432-2279/432-5305 BISBEE, ARIZONA 85603-0087
TELECOPIER (520) 432-5152

' CHRISTOPHER HITCHCOCK

August 7, 2001

VIA CERTIFIED MAIL
Docket Control
Arizona Corporation Commission
1200 West Washington
Phoenix, Arizona 85007

RE: Docket No. E-03869A-00-0268 PDM ENERGY L.L.C. / CC&N NEGENERAL SERVICE SERV

Dear Sir/Madam:

I have enclosed the original and ten copies of Sulphur Springs Valley Electric Cooperative, Inc.'s Application for Rehearing regarding the above matter. I have also included an additional copy to be file stamped for our files. Please forward that to me in the stamped, self-addressed envelope I have provided.

Please do not hesitate to contact me if you have any questions.

Arizona Corporation Commission

DOCKETED

AUG 1 3 2001

DOCKETED BY MW

Sincerely,

HITCHCOCK & HICKS

Ву

topher Hitcheock

/lmr Enclosure

SEP 0 4 2001 HITCHCOCK & HICKS RECENTED Attorneys at Law Post Office Box 87 2 Copper Queen Plaza 7001 AUG 13 P 12: 54 3 Bisbee, Arizona 85603-0087 (520) 432-2279 AZ CORP COMMISSION 4 DOCUMENT CONTROL Attorney for 5 Sulphur Springs Valley Electric Cooperative, inc. CHRISTOPHER HITCHCOCK 6 STATE BAR NO. 004523 7 BEFORE THE ARIZONA CORPORATION COMMISSION Commission DOCKETED 8 WILLIAM A. MUNDELL 9 Commissioner - Chairman AUG 1 3 2001 JAMES M. IRVIN DOCKETED BY Commissioner 10 MARC SPITZER Commissioner 11 DOCKET NO .: IN THE MATTER OF PDM ENERGY, L.L.C. 12 E-03869A-00-0268 FOR A CERTIFICATE OF CONVENIENCE AND NECESSITY TO PROVIDE COMPETITIVE) 13 APPLICATION FOR RETAIL ELECTRIC SERVICES AS AN ELECTRIC SERVICE PROVIDER PURSUANT REHEARING AND 14 REOUEST FOR STAY OF TO A.A.C. R14-2-1601 *ET SEO*. **DECISION NO. 63869** 15 Sulphur Springs Valley Electric cooperative, Inc. ("SSVEC"), a party in the above 16 proceedings, pursuant to A.R.S. §40-253, submits to the Commission this Application For Rehearing 17 18 and Request for Stay of Decision No. 63869 entered and dated July 25, 2001 ("Decision"), and of the whole thereof, on the grounds that the Decision is unlawful, unreasonable, unjust, 19 unconstitutional, in excess of the Commission's jurisdiction, arbitrary, capricious and an abuse of the 20 Commission's discretion for the following reasons and upon the following grounds: 21 22

1. The Decision is not supported by substantial evidence.

23

24

25

26

The Decision is unconstitutional by granting the Application of PDM ENERGY, L.L. 2. C. ("PDM") for a Certificate of Convenience and Necessity ("CC&N") as an Electric Service Provider ("ESP") as defined in A.A.C. R14-2-1601, et seq., as amended, the Retail Electric Competition Rules ("Rules"), and by issuing to PDM a CC&N to supply Competitive Services, as defined in the Rules on a statewide basis, which statewide basis includes all of the areas described in the CC&Ns issued by the Commission to SSVEC as an electric public service corporation ("PSC") for each and all of the following reasons:

- A. The Decision violates Article XV, Sections 3 and 14 of the Arizona Constitution by authorizing PDM to charge rates which are not based on the fair value of the property of PSCs devoted to the public use, nor on a just and reasonable rate of return on such fair value nor on a rate design which will produce just and reasonable rates based thereon.
- B. The Decision violates Article XV, Section 3 of the Arizona Constitution by delegating to PDM the authority to determine the rates PDM will charge customers and by permitting PDM to charge what are ostensibly "market-determined rates". The Commission has the duty to prescribe the rates PDM is authorized to charge and this duty cannot be delegated to PDM, the market or anyone else.
- C. The Decision violates Article XV, Section 3 of the Arizona Constitution by authorizing PDM to prescribe classes to be used by PDM. The Commission is to prescribe classifications to be used by PDM and this duty cannot be delegated to CSCES or anyone else.
- D. The Decision violates Article XV, Sections 3 and 12 of the Arizona Constitution by authorizing PDM to discriminate in charges made to customers within the classes of customers of PDM that are or must be prescribed by the Commission. Section 12 requires that there shall be no discrimination in charges made between persons or places for rendering a like or contemporaneous service.
- E. The Decision violates Article XV, Sections 2 and 3 of the Arizona Constitution which requires that all corporations or entities other than municipal furnishing electricity for light, fuel or power shall be deemed PSCs by creating a new type of certificate of convenience and necessity ("CC&N) for ESPs, including PDM, who have not been issued CC&Ns by the Commission pursuant to A.R.S. §§40-281, *et seq.*, as have SSVEC and the other Affected Utilities. Only one type of CC&N is permitted by said Sections and the only power or jurisdiction granted by such Section 3 of the Arizona Constitution to the Commission with respect to classes of PSCs is to prescribe just and

reasonable classifications to be used by PSCs and not the power and jurisdiction to prescribe just and reasonable classes of PSCs.

- F. The Decision unlawfully permits PDM to charge interim rates.
- 3. The Decision violates Article IV and Article XV, Section 6 of the Arizona Constitution by purporting to give the Commission the right to exercise legislative powers expressly or impliedly reserved to the Legislature by the Arizona Constitution.
- 4. The Decision is unconstitutional in violation of the just compensation provisions of the Fifth Amendment as incorporated into the Due Process Clause of the Fourteenth Amendment of the United States Constitution and Article II, Section 4 of the United States Constitution and Article II, Section 17 of the Arizona Constitution by breaching the contract and the exclusive regulatory compact between the State of Arizona and SSVEC.
- 5. The Decision breaches the contract and regulatory compact between the State of Arizona and SSVEC by denying SSVEC the exclusive right to sell electricity and serve its customers in its certificated areas and is unconstitutional in violation of Article II, Section 17, Article III and Article VI, Section 1 of the Arizona Constitution which require that when vested property rights are taken or damaged for public or private use, the State must, before such taking or damage, pay on behalf of the owner of the property or property rights taken or damaged just compensation (i) into court, secured by a bond as may be fixed by the court or (ii) into the State treasury on such terms and conditions as are provided by statute.
- 6. The Decision is unconstitutional, in excess of the jurisdiction of the Commission and in violation of Article II, Section 17, Article III and Article VI, Section 1 of the Arizona Constitution that:
- A. The issue of just compensation to be paid SSVEC for the breach of the contract and the regulatory compact with the State or Arizona is an issue to be determined by the courts, not the Commission, and the Decision fails to provide for just compensation by the courts.
  - B. The Decision places unconstitutional restrictions, burdens and limitations on

The Decision violates the Due Process Clauses of each of the Fourteenth Amendment

facilities of SSVEC without its consent, to the detriment of the Act's true beneficiaries are those

24

25

26

financing the RE Act's programs.

10.

of the United States Constitution and Article II, Section 4 of the Arizona Constitution for each of the following reasons:

- A. The Decision unlawfully amends and/or deprives SSVEC of the benefits of prior decisions of the Commission in its certification, finance, ratemaking and other orders without notice and an opportunity to be heard as required by A.R.S. §40-252.
- B. The Decision is contrary to accepted judicial construction of A.R.S. §40-252, as set forth in decisions of the Arizona Supreme Court, as the Decision permits competitive encroachment into SSVEC's territory without the showing of inability or unwillingness of SSVEC to serve required by law.
- C. The Decision places an irrational condition on the amendment of SSVEC's CC&N by conditioning the amendment upon final resolution of stranded cost issues for SSVEC, which cannot be determined until the actual start and operation of competition within it's certificated area.
- 11. The Decision unlawfully restricts SSVEC from providing Competitive Services, as defined in the Rules, pursuant to, or based upon, the existing CC&Ns of SSVEC.
- 12. The Decision is unconstitutional in that it prohibits SSVEC, who has been issued CC&Ns pursuant to A.R.S. §§40-281, et seq., from selling electricity and other services competitively outside its certificated areas when PDM, who has not been issued CC&Ns pursuant to A.R.S. §§40-281, et seq., is granted the right to sell metering services competitively anywhere in the State of Arizona, except in the service territories of municipal corporations or political subdivisions of the State of Arizona who do not elect Reciprocity pursuant to A.A.C. R14-2-1611.
- The Decision violates the Equal Protection Clauses of the Fourteenth Amendment of the United States Constitution and Article II, Section 13 of the Arizona Constitution by burdening SSVEC with unlawful discriminatory restrictions and requirements which are not made applicable to PDM although both SSVEC and PDM are PSCs such as:
  - A. SSVEC is required to comply with A.R.S. §40-281, 40-282 and other

regulatory statutes, whereas PDM is not; 1 2 В. SSVEC is required to serve electricity and provide meter services within its 3 certificated areas whereas PDM is not: C. SSVEC is required to be a Provider of Last Resort whereas PDM is not. 4 14. The Decision deprives SSVEC of the value of its respective CC&Ns which are 5 6 severely damaged or taken by the Decision. 7 15. The Decision is unlawful, unconstitutional and exceeds the jurisdiction of the Commission in ordering use or access of facilities of SSVEC by PDM without the consent of SSVEC. 8 9 16. The Decision is unlawful and exceeds the jurisdiction of the Commission by 10 impermissibly interfering with the internal management and operations of SSVEC. 11 17. The Decision is unlawful and exceeds the jurisdiction of the Commission by violating 12 the provision of ARS. §40-334, which prohibits discrimination between persons, localities or classes 13 of service as to rates, charges, service or facilities. The public policy of the State of Arizona with respect to rates, charges and 14 18. classifications to be used by PSCs is established by the applicable provisions of Article XV of the 15 Arizona Constitution and neither the Commission nor the Legislature has the jurisdiction to change 16 such public policy. 17 18 WHEREFORE, having fully stated its Application for Rehearing and Request for Stay, 19 SSVEC respectfully requests that the Commission enter its Order granting this Application for 20 Rehearing and this Request for Staying the Decision, and the whole thereof. RESPECTFULLY SUBMITTED this 8<sup>TH</sup> day of August, 2001. 21 22 HITCHCOCK & HICKS 23 24 KISTOPHEK/HITCHCOCK 25

Disbee, Arizona 85603 (520) 432-2279

26

1 ORIGINAL and ten (10) copies of the foregoing filed this 8<sup>TH</sup> 2 day of August, 2001, with: Docket Control Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007 Copy of the foregoing mailed this 8<sup>TH</sup> day of August, 2001, to: Christopher C. Kempley, Esq. Legal Division Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007 Alicia Grantham, Esq. Hearing Division Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007 12 Deborah R. Scott, Esq. 13 **Utilities** Division Arizona Corporation Commission 14 | 200 West Washington Street Phoenix, Arizona 85007 15 Scott Wakefield 16 RESIDENTIAL UTILITY CONSUMER OFFICE 17 2828 North Central, Suite 1200 Phoenix, Arizona 85004 18 Michael Grant 19 GALLAGHER & KENNEDY 2575 East Camelback Road 20 Phoenix, Arizona 85016 Jan Van Ness ARIZONA PUBLIC SERVICE COMPANY 22 P.O. Box 53999 Mail Station 9905 23 Phoenix, Arizona 85072 24 Steven M. Wheeler Thomas L. Mumaw 25 | SNELL & WILMER, L.L.P. One Arizona Center 26 Phoenix, Arizona 85004-0001

Carl Dabelstein CITIZENS COMMUNICATIONS 2901 N. Central Avenue Suite 1660 Phoenix, Arizona 85012-2736

Russell E. Jones
WATERFALL ECONOMIDIS CALDWELL
HANSHAW
& VILLMANA, P.C.

5210 E. Williams Circle Suite 800 Tucson, Arizona 85711

Paul Michaud MARTINEZ & CURTIS, P.C. 2712 North 7<sup>TH</sup> Street Phoenix, Arizona 85006-1090

C. Webb Crockett
Jay L. Shapiro
FENNEMORE CRAIG, P.C.
3003 N. Central Avenue
Suite 2600
Phoenix, Arizona 85012-2913

Michael W. Patten BROWN & BAIN, P.A. P.O. Box 400 Phoenix, Arizona 85001-0400

Raymond S. Heyman Randall H. Warner ROSHKA HEYMAN & DEWULF Two Arizona Center 400 North 5<sup>TH</sup> Street, Suite 1000 Phoenix, Arizona 85004-3902

Jessica Youle PAB300 SALT RIVER PROJECT P.O. Box 52025 Phoenix, Arizona 85072